

Agenda Item

Date: February 23, 2026 at 2:30 p.m.
To: Douglas County Board of County Commissioners
From: Scott Matson, Director of Community Justice Services
Subject: **Community Corrections IGA with Arapahoe County**

SUMMARY

Douglas County's intergovernmental agreement (IGA) with Arapahoe County with respect to referrals for community corrections placements will expire on March 3, 2026, at which point Arapahoe County would cease accepting referrals without further action from Douglas County.

BACKGROUND

Upon the formation of the 23rd Judicial District, Douglas County entered into an Intergovernmental Agreement with Arapahoe County to "allow diversion residential and non-residential community corrections placement of offenders referred by the 23rd Judicial District for a period of one (1) year." The agreement stipulated procedural requirements for referrals and included the following provision related to continuation of the agreement:

"Negotiations for any subsequent IGA concerning the referral of offenders from the 23rd Judicial District to the Community Corrections facilities contracting with Arapahoe shall include an update to Arapahoe regarding the 23rd Judicial District's intent to and progress toward establishing a community corrections program(s) within its district."

NEXT STEPS

Staff is prepared to facilitate a discussion of Community Corrections programming and efforts completed in 2025 toward developing of a long-term solution for the 23rd Judicial District, and to take direction from the Board of County Commissioners on a potential request for continuation of the agreement.

ATTACHMENTS

- 2025 Community Corrections Development Report

2025 Community Corrections Development Report

Douglas County, 23rd Judicial District

Introduction

During 2025, Douglas County made significant strides in strengthening and modernizing community corrections services within the 23rd Judicial District. These accomplishments reflect increased operational maturity, improved regional collaboration, and meaningful progress toward long-term system development. The initiatives outlined below demonstrate the County's commitment to building a transparent, accountable, and effective community corrections model that supports public safety and successful rehabilitation.

Key Accomplishments in 2025

1. Implementation of a TEAMS-Based Collaborative Platform

Douglas County deployed a centralized Microsoft TEAMS collaborative solution designed specifically for community corrections operations across the 23rd Judicial District.

Key enhancements include:

- Shared document repositories for referral packets, case materials, and operational documents
- Real-time tracking of due dates, referral progress, and action items
- Streamlined communication among courts, probation, the District Attorney's Office, defense counsel, the Sheriff's Office, and partner counties
- A unified archive for secure long-term document storage

This digital infrastructure has significantly improved interagency coordination, reduced case-processing inefficiencies, and strengthened overall transparency.

2. Coordination With the Colorado Division of Criminal Justice for State Database Access

Douglas County worked closely with the Colorado Division of Criminal Justice (DCJ) to obtain access to State-managed databases containing billing and reimbursement information for approved community corrections referrals. This access:

- Improves accuracy and timeliness of financial tracking
- Supports compliance with State reporting requirements
- Enhances efficiency in reconciling community corrections costs

These improvements strengthen fiscal accountability and operational reliability.

3. Collaboration With the Department of Corrections to Support ISP-I Referral Requests

Douglas County established effective protocols with the Colorado Department of Corrections (CDOC) to facilitate **ISP-I (Intensive Supervision Program – Inmate)** referral requests. This work included:

- Streamlining CDOC-to-community corrections referral pathways
- Strengthening communication between CDOC case managers and local community corrections staff
- Improving documentation and tracking processes for ISP-I transitions

These efforts support safer, more predictable transitions for individuals moving through correctional supervision.

4. Development of Victim Impact and Testimony Protocols

Douglas County created new protocols to standardize the submission of victim impact statements and victim testimony for community corrections decision-making. These protocols:

- Establish clear guidelines for collecting and reviewing victim input
- Support the District Attorney’s Office and victim advocates
- Ensure decision-makers receive complete and timely information

This represents a significant enhancement to transparency, fairness, and trauma-informed practice.

5. Engagement With GEO Inc. Regarding Potential Community Corrections Services

Douglas County initiated discussions with GEO Inc.’s expansion team to evaluate potential community corrections service options for the 23rd Judicial District. Conversations focused on:

- GEO’s programming capacity and service delivery models

- Potential partnerships for residential and non-residential programming
- Long-term facility and program development considerations

This work contributes to strategic planning as the 23rd Judicial District evaluates viable provider options.

6. Site Visit and Analysis of Boulder County’s New Community Corrections Facility

As a representative of the Douglas County Board of County Commissioners (BOCC), I toured Boulder County’s newly constructed Community Corrections facility and met with Director of Community Corrections, Tim Hand.

Topics reviewed included:

- Construction and capital cost considerations
- Operating budgets and staffing models
- Facility design, layout, and security approach
- Client transition processes and program philosophy

This visit provided valuable insights into realistic planning and cost expectations that may inform future facility planning within the 23rd Judicial District.

7. Completion of a Community Corrections Feasibility Study Using AI Technology

Douglas County completed a comprehensive **Feasibility Study** utilizing advanced **AI-driven analysis** to evaluate the requirements and conditions necessary to stand up a community corrections program in the 23rd Judicial District.

The study examined:

- Regional referral and sentencing trends
- Population projections and program capacity needs
- Potential facility models, staffing structures, and operational workflows
- Financial considerations, including start-up, capital, and long-term operating costs
- Comparative data from other Colorado counties and statewide best practices

This AI-supported study delivered data-informed insights that now serve as a foundational decision-making tool for future planning, inter-county coordination, and evaluation of potential service models.

Conclusion

Douglas County's 2025 accomplishments reflect a deliberate and collaborative approach to strengthening community corrections within the 23rd Judicial District. Throughout the year, the focus has been on building strong interagency partnerships, leveraging technology to improve coordination and data analysis, and ensuring transparent processes that support informed decision-making.

Significant progress has been made in enhancing communication across stakeholders, improving fiscal accountability through State system access, formalizing victim engagement protocols, and utilizing advanced AI-driven analysis to better understand feasibility considerations. These efforts demonstrate a commitment to responsible planning grounded in data, collaboration, and operational transparency.

Douglas County is currently operating within the framework of an Intergovernmental Agreement (IGA) with a partner entity that requires movement toward establishing community corrections capacity within the 23rd Judicial District. The County is actively working to extend that IGA to allow additional time to develop a long-term, sustainable solution that is fiscally responsible, operationally sound, and aligned with regional needs.

The work completed in 2025 establishes a strong informational and operational foundation to support thoughtful decision-making and continued collaboration with regional partners including Arapahoe County as discussions advance regarding the future of community corrections within the 23rd Judicial District.

Thanks,
Scott