



**DOUGLAS COUNTY COMMISSIONERS
ADMINISTRATIVE MEETING AGENDA
Tuesday, July 15, 2025 – 10:30 a.m.
(In Office)**

A G E N D A

- I. Discussion Items:**
 - a. 2025 Fair and Rodeo Drone Show Design**
 - b. Turkey Tracks Update**
 - c. Boards and Commissions Appointments**
 - d. Correspondence/Citizen Issue**


- II. Commissioner Updates/Comments**

Memorandum

Date: July 15, 2025

To: Douglas County Board of County Commissioners

Through: Douglas J. DeBord, County Manager

From: Terence T. Quinn, AICP, Director of Community Development 

CC: Nick Giauque, CPRP, Parks Program Manager
Steve Shoultz, CPRE, Assistant Director of Parks, Trails, Building Grounds, and Rueter-Hess Recreation

Subject: 2025 Fair and Rodeo Drone Show Design

SUMMARY

At the direction of the Board of County Commissioners, staff has worked with Hireuavpro to schedule a drone show to take place at the 2025 Douglas County Fair and Rodeo between concert acts on Friday, July 25th. As part of the show design process in the past, the Commissioners, staff, and vendor have met to discuss the elements of the show. With the show rapidly approaching, staff needs to meet with the Board to discuss design elements to be included in the display.

Agenda Item

Date: July 15, 2025
To: Douglas County Board of County Commissioners
Through: Douglas J. DeBord, County Manager
From: Zachary Humbles, Engineer IV Special Projects
CC: Andy Hough, Natural Resources Coordinator
Sean Owens, Special Projects Manager
Dan Dertz, Director of Open Space and Natural Resources
Janet Herman, Public Works Director
Subject: Turkey Tracks Special Use Permit

Staff is prepared to discuss an option for a special use permit for the construction and operation of the Turkey Tracks Recreational Shooting Range Facility (TTRSRF) and request direction from the Board of County Commissioners (Board).

Background: In January, the US Forest Service (USFS) released a final decision to construct public ranges (Integrated Management of Target Shooting (IMTS) on the Pike NF) and corresponding Finding of No Significant Impacts (FONSI) under the National Environmental Policy Act (NEPA). Due to general bureaucracy, agency culture, and recent federal staff cuts and budgeting constraints, the USFS is highly unlikely to build the recently approved shooting ranges, including Turkey Tracks, any time soon, if at all. The Southern Shooting Partnership (SSP) and engaged stakeholders have the best chance to complete the implementation of the collective plan to improve public safety including demonstrated fire risk and reduce resource damage. The most common administrative apparatus to complete this process would be a Special Use Permit (SUP).

Discussion: The SUP is a common administrative process that enables the USFS to permit or enable a requesting organization to construct facilities and conduct operations as defined in the SUP, on USFS lands. This process and permit will place the USFS in an administrative oversight role, which is much more compatible with their current and future staffing, while enabling the County (applicant) to enact the plan: construct and operate the public range facility. This provides the County the greatest operational latitude and control in the construction and management of the facility.

Alternatives:

1. The County takes no action - this leaves the USFS solely responsible to implement the plan. This would almost certainly result in the construction of a more minimal range

at a much later date, and less enthusiasm in the delivery of its intended recreational services. There is the possibility that no range facility will ever be built at this site.

2. The County requests the USFS enter an Intergovernmental Agreement (IGA) with the County for a more shared managerial and operational distribution of responsibilities. IGAs are not typically used for transferring construction or operations of recreational facilities to other organizations, but it might be a possibility we could discuss with the USFS.

3. The County applies to the USFS to operate the site as a concessionaire via a USFS concessionaire's permit. Upon approval the County would operate the facility directly. The concessionaire's permit's purpose is as a revenue generating mechanism, allowing the concessionaire to profit from charging the public fees for use of the facility. The USFS maintains more administrative control over the site than with the special use permit listed below. Concessionaire's permits are typically issued on existing facilities, although maintenance and minor improvements are allowed. Construction of a large facility would be very atypical under a concessionaire's permit.

4. The County applies to take effective control of the site, construct, and operate the range using the USFS's special use permit process... essentially a different permitting apparatus granting fuller control of the site. The County would have the most control over the site with the special use permit, more so than with any other option. The terms would be set during the negotiation process with the USFS. The special use permit is the vehicle most commonly used to allow private or outside organizational control of a USFS site. Construction is frequently permitted under SUPs.

Fiscal Impact: The County has pursued and been awarded \$600,000 to date, from CPW for range elements (targets for example) and construction. An \$81,000 design grant was awarded to the USFS for the same. The County has provided or promised \$200,000 in cash matches for the two (2) grant awards and \$100,000 of in-kind services to date.

The Board's support to date, coupled with CPW grant awards, will enable the construction and public use of the following:

- 100 Yard Traditional Gallery
- 50 Yard 2 Bench Gallery
- 35 Yard Pistol Gallery
- Long Range Precision Rifle (LRPR) Range
- Installation of previously awarded targets & benches

The TTRSRF is a very large and scalable facility. Any additional support will enable additional elements, already designed, and approved.

Next step:

Staff is requesting direction from the Board on how to proceed with the Turkey Tracks project.